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REMARKS: I received this copy of a PSB internal memo. Any recommendation with respect to the Director's role obviously rests in a higher level than mine.

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~~SECRET~~~~SECURITY INFORMATION~~

PSYCHOLOGICAL STRATEGY BOARD

708 Jackson Place, N.W. May 12, 1952
Washington 25, D.C.NSC REVIEWED DOCUMENT AND HAS NO OBJECTION TO DECLASSIFICATION IN PART.
9/19/07MEMORANDUM

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TO: [REDACTED]

FROM: Arthur Cox

SUBJ/FCT: Meeting on Legislative Strategy to Support
Administration's Bill on Immigration and
Escapees from Communism.

1. This meeting was called on May 9 by Mr. David Lloyd of the White House staff and was attended by representatives from the Departments of State, Agriculture, Labor, Displaced Persons Commission, Mr. Harriman's Office, and the PSC staff. The purpose of the meeting was to discuss Administration strategy for the hearings to be held on the Immigration Bill commencing May 22 before the Immigration Subcommittee of the House Judiciary Committee.

2. Mr. Lloyd indicated that the President wishes to give strong support to the Administration Bill and urges that top Government leaders testify. He stressed that those testifying should demonstrate the inter-related aspect of immigration to the United States and the problem of escapees from Communism. Since the latter has considerable political appeal, if it is sufficiently tied to the immigration program, it will have a persuasive effect. Mr. Lloyd felt that the State Department should stress the importance of immigration from Italy and Germany from the political standpoint and that Mr. Harriman and CIA should develop the importance of the escapee program from the psychological and strategic standpoints.

3. The Displaced Persons Commissioners reported at some length on their cross-country campaign to gain public support for the bill. They believe there is considerable pressure developing which will be felt in Congress and they think there is some chance that the bill can be pushed through the House. Mr. Lloyd stated that the chances for the bill are not too good and that the Congressional leadership on its behalf has not been very good. He does believe there still is a remote chance if the Administration puts on a good show. It was pointed out that

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Congressman Walter, Chairman of the Subcommittee, does not personally support the bill and it was agreed that there is not a chance of its passage if Walter continues to oppose it after the hearings. Walter is particularly bothered by the question of bringing more Italian Catholics into the United States. Despite the apparent slim chances for passage, Lloyd stressed that in the judgment of the White House staff there is considerable political value in making a strong case before Congress even if the bill is not passed. It is felt that the minority groups around the large cities will be pleased by the Administration's position. Agricultural leaders are looking for more cheap labor and the CIO is strongly behind the bill, although the AF of L is apparently only lukewarm.

4. It was agreed that the Displaced Persons Commissioners would quarterback the Administration testimony and would prepare outlines of the key points to be made in the testimony by each Administration leader. It was agreed that the Administration would be represented by either Acheson or Bruce, Harriman, Brannan, Tobin, and Gilbreath, Chairman of the Displaced Persons Commission. It was further agreed that if any questions on administrative arrangements should be raised by the Committee, the position would be to support an independent commission-type administration.

5. Mr. Rosenfield, speaking on behalf of the Displaced Persons Commission, said that they would like to have General Smith and Dr. Allen testify in executive session on behalf of the bill. I pointed out that Dr. Allen is the representative of the Board and does not act independently. I also stated that the NSB staff does not have any direct relationship with Congress and that the Board considers it preferable that it should not have. [redacted]

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I said that I was not in a position to speak in behalf of General Smith and that I thought that he should be contacted directly. Mr. Lloyd reported that he had had a telephone conversation with Mr. Dulles who thought it might be possible for CIA to prepare something in writing on a classified basis. The Displaced Persons Commissioners will probably suggest to Congressman Celler, Chairman of the House Judiciary Committee, that he call General Smith directly to ask him to testify or prepare a report in writing.

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cc: [redacted]

Mr. Joseph Phillips - State
Brig. Gen. John Magruder - Defense

NSB/C:Cox rvc

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9/19/07

**82D CONGRESS
2D SESSION**

H. R. 7376

IN THE HOUSE OF REPRESENTATIVES

APRIL 3, 1952

Mr. CELLER introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To authorize the issuance of three hundred thousand special non-quota immigration visas to certain refugees, persons of German ethnic origin, and natives of Italy, Greece, and the Netherlands, and for other purposes.

- 1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*
3 That this Act may be cited as the "Special Migration Act
4 of 1952".

DEFINITIONS

- 6 SEC. 2. When used in this Act the term—
7 (a) "person of German ethnic origin" means any
8 person, essentially of Germanic origin who was born in
9 Czechoslovakia, Albania, Estonia, Hungary, Latvia,

1 Lithuania, Poland, Rumania, Union of Soviet Socialist
2 Republics, Yugoslavia, Bulgaria, or areas under the
3 control and domination of any such countries, except
4 those parts of Germany under military occupation by
5 the Union of Soviet Socialist Republics;

6 (b) "refugee" means any person who, because of
7 persecution or fear of persecution on account of race,
8 religion, or political opinions, fled after May 8, 1945,
9 from any Communist, Communist-dominated, or Com-
10 munist-occupied area of Europe, and who has not been
11 firmly resettled; and

12 (c) "Commission" means the Special Migration
13 Commission created pursuant to this Act.

14 SEPARABILITY PROVISON

15 SEC. 3. If any provision of this Act or the application
16 of any such provision to any person or circumstance shall
17 be held invalid, the validity of the remainder of the Act
18 and the applicability of such provision to other persons or
19 circumstances shall not be affected thereby.

20 NONQUOTA VISAS FOR ADMISSION OF ALIENS, NUMBERS,
21 CLASSES

22 SEC. 4. (a) Beginning on the effective date of this
23 Act, and during the three fiscal years ending June 30, 1955,

1 a number of special nonquota immigration visas, not to
2 exceed three hundred thousand, shall be issued to aliens
3 eligible under this Act and to their spouses and their un-
4 married dependent children under twenty-one years of age,
5 including adopted children and stepchildren, if accompanying
6 or following to join them: *Provided*, That during the fiscal
7 year beginning July 1, 1954, up to 50 per centum of the
8 number of visas made available under subsections (b), (c),
9 (d), and (e) of this section may be reallocated by the
10 Secretary of State acting jointly with the Commission for
11 issuance to persons qualified under this Act residing in any
12 of the countries described in such subsections.

13 (b) A number of special nonquota immigration visas, not
14 to exceed one hundred and seventeen thousand, may be
15 issued within the total numerical limitation provided by
16 subsection (a) of this section to persons of German ethnic
17 origin residing in the area of the German Federal Republic,
18 or in the western sectors of Berlin, or in Austria.

19 (c) A number of special nonquota immigration visas,
20 not to exceed one hundred and seventeen thousand, may be
21 issued within the total numerical limitation provided by sub-
22 section (a) of this section to Italian nationals residing in
23 Italy or in the Free Territory of Trieste.

1 (d) A number of special nonquota immigration visas,
2 not to exceed twenty-two thousand five hundred, may be
3 issued within the total numerical limitation provided by
4 subsection (a) of this section to Greek nationals residing in
5 Greece.

(e) A number of special nonquota immigration visas, not to exceed twenty-two thousand five hundred may be issued within the numerical limitation provided by subsection (a) of this section to nationals of the Netherlands residing in metropolitan Netherlands.

11 (f) A number of special nonquota immigration visas,
12 not to exceed twenty-one thousand, may be issued within the
13 total numerical limitation provided by subsection (a) of this
14 section to refugees residing in Turkey or in any of the
15 countries or areas described in subsection (b), (c), (d),
16 or (e) of this section.

17 ASSURANCES

18 SEC. 5. Assurances shall be executed by a citizen or
19 citizens of the United States in accordance with regulations
20 promulgated jointly by the Secretary of State, the Attorney
21 General, and the Commission that persons who qualify under
22 subsection (b), (c), (d), (e), or (f) of section 4 of this
23 Act, if admitted into the United States, will be suitably em-

1 ployed without displacing some other person from employ-
2 ment, and that any such person and the members of his
3 family who propose to live with him shall not become public
4 charges, and will have housing without displacing some other
5 person from such housing.

6 **LAWS APPLICABLE**

7 SEC. 6. (a) Except as authorized by this Act, all immi-
8 gration laws, including deportation laws, shall be applicable
9 to persons who apply for a visa and for admission into the
10 United States under this Act, with the exception of the con-
11 tract labor clause of section 3 of the Immigration Act of
12 February 5, 1917, as amended (39 Stat. 875-878; 8 U. S. C.
13 136), and that part of the said Act which excludes from the
14 United States persons whose ticket or passage is paid by
15 another or by a corporation, association, society, municipality,
16 or foreign government, either directly or indirectly.

17 (b) Any person qualifying for admission under this Act
18 shall be exempt from paying the head taxes and the fee for
19 application and issuance of a visa, and no such person shall
20 be admitted into the United States unless there shall have
21 been first a thorough investigation and written report as
22 provided for in section 9 of this Act.

1 INTERGOVERNMENTAL ARRANGEMENTS FOR SELECTION,
2 MOVEMENT, TRANSPORTATION, RELEASE OF PERSONAL
3 ASSETS, FACILITIES FOR ADMINISTRATION, AUTHORITY
4 TO ENTER INTO AGREEMENTS

5 SEC. 7. (a) The Secretary of State after consultation
6 with the Commission may, for the purposes of this Act make
7 such arrangements with intergovernmental agencies and
8 foreign governments as are necessary and appropriate for
9 the purpose of insuring the voluntary movement of migrants,
10 such arrangements to be mutually beneficial to the economies
11 of the United States and the countries concerned, as well as
12 to the individual migrants and their families. Such arrange-
13 ments, where appropriate, may seek to enable emigrants
14 under this Act to transfer into dollar currency personal
15 assets necessary for transportation and for use in the United
16 States. Arrangements between the United States and the
17 other governments concerned should also provide for such
18 cooperation and material assistance as may be required in
19 the administration of the program authorized under this Act
20 in the territory of the government concerned.

21 (b) Subject to the authority of the Secretary of State
22 to make intergovernmental arrangements as provided in sub-
23 section (a) of this section, the Commission may enter into
24 agreement with intergovernmental, governmental, and pri-
25 vate agencies for services to be rendered by them in carrying

1 out the authority under this Act and may make payment
2 in advance or by reimbursement for expenses incurred by
3 such agencies in performing such services.

4 SELECTION WITHOUT DISCRIMINATION AND EQUITABLE
5 OPPORTUNITY FOR RESETTLEMENT

6 SEC. 8. The selection of persons admitted under this
7 Act shall be made without discrimination in favor of or
8 against race, religion, or national origin of such persons, and
9 the Commission shall insure that equitable opportunity for
10 resettlement under this Act shall be afforded to persons
11 admitted under this Act regardless of race, religion, or
12 national origin.

13 INVESTIGATION AND REPORT ON ALL PERSONS PRIOR TO
14 ADMITTANCE, EFFECT OF MISREPRESENTATION, AD-
15 MINISTRATION, LAWS APPLICABLE

16 SEC. 9. No alien shall be admitted into the United
17 States under this Act unless there shall have been first a
18 thorough investigation and written report made and pre-
19 pared by the Commission regarding such person's char-
20 acter, history, and eligibility under this Act. Any person
21 who shall willfully make a material misrepresentation to
22 any agency of the Government entrusted with the adminis-
23 tration, investigation, enforcement, or any other function
24 relating to the implementation of this Act, for the purpose
25 of gaining admission into the United States as an alien

1 eligible hereunder shall not be admissible into the United
2 States under this Act; and no person shall be issued an immi-
3 gration visa or be admitted into the United States under this
4 Act, if the Commission or the consular officer or immigrant
5 inspector knows or has reason to believe that the alien is
6 subject to exclusion from the United States under any pro-
7 vision of the immigration laws or is not eligible under the
8 terms of this Act: *Provided*, That nothing in this section
9 shall remove the right of review and appeal available to
10 aliens under the general immigration laws.

11 PREFERENCES, GOOD FAITH, EMPLOYMENT OATH

12 SEC. 10. (a) Preferences in the consideration of visa
13 application under this Act, without priority in time of issuance
14 of visas as between such preferences or as between preference
15 and nonpreference cases under this Act, shall be given
16 to—

- 17 (1) persons who are farm workers and other per-
18 sons whose services or skills are needed in the United
19 States, and persons possessing special educational, sci-
20 entific, technological, or professional qualifications; and
21 (2) persons who are the blood relatives of citizens
22 or lawfully admitted alien residents of the United States;
23 such relationship in either case being within the third

1 degree of consanguinity computed according to the
2 common law.

3 (b) No visa shall be issued to any alien whose admis-
4 sion under this Act is based on the submission of an assur-
5 ance of suitable employment unless he shall first execute a
6 signed statement under oath or affirmation that he accepts
7 and agrees in good faith to abide by the terms of employ-
8 ment provided for such person in the assurance upon which
9 his application for a visa under this Act is based. The
10 Commission is hereby authorized and empowered to ad-
11 minister such oath or take such affirmation for this purpose
12 and to designate employees who shall have power to ad-
13 minister such oath or affirmation: *Provided*, That upon a
14 finding by the Attorney General that such statement was
15 falsely made it shall be deemed to be a misrepresentation
16 for the purpose of gaining admission into the United States
17 as provided for in section 9 of this Act: *Provided further*,
18 That in determining whether or not the person accepted and
19 agreed in good faith to abide by the said terms of employ-
20 ment the Attorney General shall consider the manner, con-
21 ditions, extent, and duration of the person's employment
22 after admission into the United States. Such alien and any

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1 alien found to have been inadmissible under the provisions of
2 this Act at the time of entry shall, irrespective of the date
3 of his entry, be taken into custody and deported in the
4 manner provided by sections 19 and 20 of the Immigration
5 Act of February 5, 1917, as amended.

6 SECURITY, PERSONS EXCLUDED, OATH ON ADMISSION,

7 PENALTIES

8 SEC. 11. (a) No visas shall be issued under the provi-
9 sions of this Act to any person who is or has been a member
10 of the Communist Party, or to any person who adheres to,
11 advocates, or follows or who has adhered to, advocated, or
12 followed the principles of any political or economic system
13 or philosophy directed toward the destruction of free com-
14 petitive enterprise and who advocates or has advocated the
15 revolutionary overthrow of representative governments or
16 the establishment in the United States of a totalitarian
17 dictatorship, or to any person who is or has been a member
18 of any organization which has been designated by the
19 Attorney General of the United States as a Communist
20 organization, or to any person who is or has been a member
21 of or participated in any movement which is or has been
22 hostile to the United States or the form of government of
23 the United States: *Provided, however,* That any such person
24 aforescribed in this section, to whom a visa may not be
25 issued solely because of past membership or past affiliation

1 with a movement or a party or organization, may, if not
2 otherwise ineligible, be issued a visa if such alien establishes
3 to the satisfaction of the consular officer when applying for
4 a visa and the consular officer finds that (i) such membership
5 or affiliation is or was involuntary, or is or was solely when
6 under sixteen years of age, by operation of law, or for pur-
7 poses of obtaining employment, food rations, or other essen-
8 tials of living and where necessary for such purposes, or
9 (ii) (a) since the termination of such membership or affilia-
10 tion, such alien is and has been, for at least five years prior
11 to the date of the application for a visa, actively opposed to
12 the doctrine, program, principles, and ideology of such party
13 or organization or movement, and (b) the admission of such
14 alien into the United States would be in the public interest.
15 Any such alien to whom a visa has been issued under the
16 provisions of this proviso may, if not otherwise ineligible,
17 be admitted into the United States if he shall establish to the
18 satisfaction of the Attorney General when applying for ad-
19 mission to the United States and the Attorney General finds
20 that (i) such membership or affiliation is or was involuntary,
21 or is or was solely when under sixteen years of age, by oper-
22 ation of law, or for purposes of obtaining employment, food
23 rations, or other essentials of living and when necessary for
24 such purposes, or (ii) (a) since the termination of such
25 membership or affiliation, such alien is and has been, for at

1 least five years prior to the date of the application for ad-
2 mission, actively opposed to the doctrine, program, principles,
3 and ideology of such party or organization, or movement,
4 and (b) the admission of such alien into the United States
5 would be in the public interest. The Attorney General shall
6 promptly make a detailed report to the Congress in the case
7 of each alien who is or shall be admitted into the United
8 States under (ii) of this proviso.

9 (b) No visas shall be issued under the provisions of
10 this Act to any person who advocated or assisted in the
11 persecution of any person because of race, religion, or national
12 origin.

13 (c) Upon arrival at the port of entry in the United
14 States, every alien eighteen years of age or older, authorized
15 to be admitted under this Act, shall take and subscribe an
16 oath or affirmation that he is not and never has been a
17 member of any organization or movement named in this
18 section, except as hereinabove provided, in subsection (a)
19 of this section, and shall be liable to prosecution for perjury
20 if such oath or affirmation is willfully false. If any alien not
21 entitled to a visa under this section shall nevertheless gain
22 admission to this country, in addition to the penalty above-
23 mentioned, such alien shall, irrespective of the date of his
24 entry, be deported in the manner provided by sections 19

1 and 20 of the Immigration Act of February 5, 1917, as
2 amended.

3 REPORTING TO COMMISSION BY ADMITTED PERSONS, NUM-
4 BER AND FREQUENCY, CONTENTS OF REPORT, EXCEP-
5 TIONS, PENALTIES

6 SEC. 12. Every alien admitted under this Act, except an
7 alien who shall have derived his status because of being
8 the spouse or an unmarried dependent child, adopted child,
9 or stepchild under twenty-one years of age of an alien
10 eligible under this Act, who shall be admitted into the United
11 States shall report on the first day of July of each year
12 until he shall have made two reports to the Commission,
13 respecting the employment, place of employment, and resi-
14 dence of such person and the members of such person's family
15 and shall furnish such other information in connection with
16 said employment and residence as the Commission shall by
17 regulation prescribe: *Provided*, That if such person enters
18 the United States within sixty days prior to the first day
19 of July, the first report need not be made until the next date
20 on which a report is required to be made. Such report shall
21 be made to the Commission during its term and thereafter
22 to the Attorney General. Whoever willfully violates the pro-
23 visions of this section shall, upon conviction, be fined not
24 more than \$500 or imprisoned not more than six months.

**1 SPECIAL MIGRATION COMMISSION, CREATION, AUTHORITY,
2 AND DUTIES**

3 SEC. 13. (a) There is hereby created a Commission to
4 be known as the Special Migration Commission, consisting of
5 three members to be appointed by the President, by and with
6 the advice and consent of the Senate. The President shall
7 designate one of its members as Chairman. The members
8 of the Commission shall receive a salary at the rate of
9 \$15,000 per annum.

10 (b) It shall be the duty of the Commission to formulate
11 policies and to issue general regulations necessary under the
12 provisions of this Act. These policies and regulations shall
13 have the purpose of obtaining the most general distribution
14 and settlement of persons admitted under this Act, con-
15 sistent with housing and employment opportunities for re-
16 settlement throughout the United States and its Territories
17 and possessions.

18 (c) The Commission shall have a Director, appointed
19 by the President, by and with the advice and consent of the
20 Senate, who shall receive a salary of \$14,800 per annum.
21 The Director shall be the chief executive and administrative
22 officer of the Commission and on behalf of the Commission
23 and subject to the policies and regulations adopted by it, he
24 shall have charge of the administration of its activities.

1 Subject to the provisions of subsections (d) and (e) of this
2 section, the Director shall appoint and supervise the per-
3 sonnel of the Commission and determine the distribution of
4 work among them.

5 (d) For duty within the continental limits of the
6 United States, personnel of the Commission shall be em-
7 ployed subject to the civil-service laws and the Classifica-
8 tion Act of 1949, as amended. For duty outside the conti-
9 nental limits of the United States, personnel of the Commis-
10 sion shall receive compensation at any of the rates provided
11 for the Foreign Service Reserve and Staff by the Foreign
12 Service Act of 1946 (60 Stat. 999), together with allow-
13 ances and benefits established thereunder. The Director
14 may recommend the appointment or assignment of persons,
15 and the Secretary of State may appoint or assign such
16 persons, to any class in the Foreign Service Reserve or
17 Staff for the duration of operations under this Act, and the
18 Secretary of State may assign, transfer, or promote such
19 persons upon the recommendation of the Director. Persons
20 so appointed to the Foreign Service Staff shall be entitled
21 to the benefits of section 528 of the Foreign Service Act
22 of 1946. For the purpose of performing functions under
23 this Act outside the continental limits of the United States,
24 the Secretary of State may, at the request of the Director,

1 appoint for the duration of operations under this Act, alien
2 clerks and employees in accordance with applicable provi-
3 sions of the Foreign Service Act of 1946 (60 Stat. 999).

4 (e) No citizen or resident of the United States may
5 be employed, or if already employed, may be assigned to
6 duties by the Director under this Act for a period to exceed
7 three months unless such individual has been investigated
8 as to loyalty and security by the Civil Service Commission
9 and a report thereon has been made to the Director, and
10 until the Director has certified in writing that, after full
11 consideration of such report, he believes such individual is
12 loyal to the United States, its Constitution, and form of
13 government, and is not now and has never been a member
14 of any organization advocating contrary views. This sub-
15 section shall not apply in the case of any officer appointed
16 by the President by and with the advice and consent of the
17 Senate.

18 (f) There are hereby authorized to be appropriated
19 such sums of money as may be necessary to enable the Com-
20 mission to discharge its duties.

21 (g) The Commission shall report on July 1, 1953, and
22 annually thereafter to the President and to the Congress on
23 the situation regarding persons admitted under this Act, and
24 regarding the effectiveness of this title in meeting the objec-
25 tives of this Act. Such reports shall include full and complete

1 details respecting the administration of the funds authorized
2 to be appropriated pursuant to section 112 of this Act, in-
3 cluding the names of persons and organizations to whom loans
4 shall be made and the amount of such loans. Such reports
5 shall also include information respecting employment condi-
6 tions and the housing situation in this country, the place and
7 type of employment, and the residence of persons who have
8 been admitted into the United States pursuant to provisions
9 of this Act. The report shall also include an indication of
10 the extent to which the Commission has accomplished the
11 objectives of section 8 of this Act. At the end of its term
12 the Commission shall make a final report to the President
13 and to the Congress.

14 (h) Within four-and-one-half months after the comple-
15 tion of processing of applications for visas under this Act,
16 but in any event not later than November 15, 1955, the
17 Commission shall be terminated. Upon this termination of
18 the Commission, the President shall make such provision as
19 may be necessary for liquidating the remaining affairs of
20 the agency.

21 RECEPTION FACILITIES AND OTHER SERVICES FOR REFUGEES

22 SEC. 14. The President is authorized, in order to sup-
23 plement activities of other governments, to provide facilities
24 and services for the temporary care, registration, transporta-
25 tion, vocational training, education and resettlement of se-

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1 lected refugees, as appears necessary or desirable in carrying
2 out the purposes of this Act or any other act under which
3 the United States provides assistance to other countries.

4 AUTHORIZATION OF APPROPRIATIONS

5 SEC. 15. There are hereby authorized to be appropri-
6 ated such funds as may be necessary to carry out the purposes
7 of this Act.

8 LOANS

9 SEC. 16. There is hereby authorized to be appropriated
10 funds as may be necessary to be employed by the Commis-
11 sion for loans through public or private agencies to persons
12 who provide assurances, or to public or private agencies to
13 finance the transportation and reception of persons authorized
14 to be admitted under this Act. Such loans shall be made
15 under rules and regulations approved by the President.

82d CONGRESS
2d SESSION

H. R. 7376

A BILL

To authorize the issuance of three hundred thousand special nonquota immigration visas to certain refugees, persons of German ethnic origin, and natives of Italy, Greece, and the Netherlands, and for other purposes.

By Mr. CELLER

APRIL 3, 1952

Referred to the Committee on the Judiciary